Message Text

CONFIDENTIAL

PAGE 01 NATO 00635 01 OF 02 050552Z ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-07 NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00 SAJ-01 EB-08 /068 W

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R 041805Z FEB 77 FM USMISSION NATO TO SECSTATE WASHDC 1543 SECDEF WASHDC INFO AMEMBASSY PARIS USCINCEUR USNMR SHAPE

CONFIDENTIAL SECTION 1 OF 2 NATO 0635

EUR FOR ASSISTANT SECRETARY HARTMAN

E.O. 11652: GDS TAGS: NATO, PFOR, FR SUBJECT: FRENCH OBJECTIONS TO DPC TASKING NATO POLITICAL BODIES

REF: (A) DPC/D(76)21 (DATED 8 JULY 1976), (B) C-M(76)3 (DATED 24 JANUARY 1972), (C) 76 USNATO 6912 (DTG 171837Z DEC 76, NOTAL), (D) 76 STATE 312378 (DTG 290128Z DEC 76, NOTAL)

SUMMARY: THE FRENCH HAVE CONTINUED TO OBJECT TO A ROUTINE DPC REQUEST THAT POLADS REVIEW THE INVENTORY OF PREVENTIVE MEASURES (REF B). THIS WEEK, ALSO, THE FRENCH THREATENED TO TAKE THE UNPRECEDENTED STEP OF WALKING OUT OF A POLADS MEETING OVER THIS ISSUE. WE BELIEVE THE IS, WHICH HAS TAKEN A FIRM LINE WITH THE FRENCH, SHOULD CONTINUE TO TAKE THE LEAD IN MAINTAINING EXISTING PRACTICE WHICH PERMITS FREE INTERPLAY AMONG NATO COMMITTEES. ACTION REQUESTED: SEE PARA 10. END SUMMARY. CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NATO 00635 01 OF 02 050552Z

1. AT THE JANUARY 25 POLADS MEETING, THE CHAIRMAN SUGGESTED IT WAS TIME TO RESPOND TO THE DPC INVITATION TO THE POLADIN THE FINAL COEC REPORT ON HILEX 7, PARA 60(B)(A), REF A), TO REVIEW THE POLITICAL AND ECONOMIC MEASURES CONTAINED IN THE 1972 INVENTORY OF PREVENTIVE MEASURES (REF B).

- 2. THE FRENCH REP SAID SHE HAD NO SUBSTANTIVE OBJECTION TO ANY POLADS REVIEW OF THE INVENTORY OF PREVENTIVE MEASURES: HOWEVER, SHE WOULD HAVE TO RESERVE HER POSITION ON THE PROCEDURE, I.E., WHETHER IT IS CORRECT FOR THE POLADS TO RESPOND TO A REQUEST FROM THE DPC (REF C). THE CHAIRMAN POINTED OUT THAT THE POLITICAL COMMITTEE, IN COLLABORATION WITH THE ECONOMIC COMMITTEE AND THE IMS, HAD COMPILED THE ORIGINAL 1972 INVENTORY OF PREVENTIVE MEASURES ON THE BASIS OF A REOUEST FROM THE DPC. THE CHAIRMAN SUGGESTED THAT THE FRENCH DELEGATION COULD BRING THIS PROBLEM TO THE ATTENTION OF THE NAC. HOWEVER, IN THE ABSENCE OF CONTRARY INSTRUCTIONS FROM THE NAC, THE CHAIRMAN COULD ONLY FOLLOW PRECEDENT IN RESPONDING TO REQUESTS FROM SENIOR NATO COMMITTEES.
- 3. AT THE JANUARY 27 ECONOMIC COMMITTEE MEETING, THE CHAIRMAN SAID ECONADS WOULD ALSO REVIEW INVENTORY ALONG LINES OF PARA 1 ABOVE; HE SOLICITED COMMENTS FROM DELEGATIONS ON THOSE ECONOMIC MEASURES THAT MIGHT BE DELETED, ADDED, OR MODIFIED TO BRING THE INVENTORY UP TO DATE. THE FRENCH REP--IN CONTRAST TO HIS POLADS COLLEAGUE--DID NOT REACT TO THE SUGGESTION.
- 4. FRENCH PERMREP DID NOT SUBSEQUENTLY RAISE THE SUBJECT AT PERMREPS LEVEL--ALTHOUGH HE HAD OPPORTUNITY CONFIDENTIAL.

CONFIDENTIAL

PAGE 03 NATO 00635 01 OF 02 050552Z

TO DO SO AT TWO PERMREPS LUNCHES AND A NAC MEETING.

5. POLADS CHAIRMAN RETAINED ISSUE ON THE AGENDA, AND CIRCULATED A DRAFT OUTLINE (SEPTEL) WHICH HE BROUGHT UP FOR DISCUSSION AT THE FEBRUARY 2 POLADS MEETING. FRENCH REP SAID SHE WAS SURPRISED THAT IS HAD DISTRIBUTED A WORKING OUTLINE IN VIEW OF THE RESERVATIONS SHE HAD EXPRESSED THE PREVIOUS WEEK. THE CHAIRMAN'S ACTIONS WERE IRREGULAR, SHE SAID, AND SHE WOULD HAVE TO INSIST ON A SUSPENSION OF DISCUSSION UNTIL THE BASIC PROCEDURAL ISSUE WAS SETTELED. THE CHAIRMAN SAID HE WOULD ASK THE POLADS SECRETARY TO TAKE CAREFUL NOTE OF THE FRENCH REP'S STATEMENT. HOWEVER, UNTIL HE RECEIVED CONTRARY INSTRUCTIONS FROM HIS SUPERIORS OR AS A RESULT OF A NAC DECISION, HE WOULD HAVE NO CHOICE BUT TO PROCEED IN VIEW OF THE PRECEDENTS FOR HANDLING THIS QUESTION.

6. FRENCH REP SAID 1972 PRECEDENT WAS NOT RELEVANT AND

THAT DPC, A COMMITTEE OF THE FOURTEEN OR RATHER THIRTEEN, COULD NOT MANDATE A TASK TO POLADS WITHOUT GOING THROUGH THE NAC. NAC APPROVAL WAS ESSENTIAL SINCE POLADS WORKED FOR THE NAC. FRENCH REP CONCLUDED THAT IF CHAIRMAN PROCEEDED WITH UPDATE OF THE "INVENTORY OF PREVENTIVE MEASURES" WITHOUT PRIOR NAC APPROVAL, SHE WOULD BE FORCED

CONFIDENTIAL

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CONFIDENTIAL

PAGE 01 NATO 00635 02 OF 02 050552Z ACTION EUR-12

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R 041805Z FEB 77 FM USMISSION NATO TO SECSTATE WASHDC 1544 SECDEF WASHDC INFO AMEMBASSY PARIS USCINCEUR USNMR SHAPE

CONFIDENTIAL SECTION 2 OF 2 NATO 0635

TO LEAVE THE MEETING. CHAIRMAN SAID HE AND, HE WAS SURE, OTHER POLADS WOULD REGRET SUCH ACTION BY THE FRENCH REP, BUT INDICATED HE INTENDED TO PROCEED. FRENCH REP THEN ASKED FOR DISCUSSION OF PROCEDURAL ISSUE, TO WHICH CHAIRMAN ACCEDED.

7. UK REP SAID FRENCH APPEARED TO BE RAISING A NEW PROCEDURAL QUESTION, AND HE DID NOT SEE WHY PRACTICE OF THE LAST TEN YEARS SHOULD BE UPSET. HIS AUTHORITIES CONSIDERED THE ISSUE PRIMARILY IN PRACTICAL TERMS, BELIEVED THAT THE ALLIANCE HAD MANY ANOMALIES WHICH COULD NOT BE ALLOWED TO DISTURB THE EASY FLOW OF WORK AMONG COMMITTEES, AND THOUGH POLADS SHOULD GO AHEAD WITH REVIEWING THE DOCUMENT IN QUESTION. INDICATING THAT HE DID NOT SHARE FRENCH REP'S INTERPRETATION OF THE PROCEDURAL ISSUE, US REP NOTED THAT DPC HAD SIMPLY INVITED POLADS TO UPDATE A DOCUMENT POLADS HAD EARLIER PREPARED. EMPHASIZING PRACTICAL ASPECTS OF THE QUESTION, US REP SAID THAT POLADS SHOULD RESPOND BY BEING HELPFUL, AS INDEED WAS THE NORMAL PRAC-

TICE IN HANDLING NUMEROUS EXCHANGES AND REQUESTS BETWEEN CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NATO 00635 02 OF 02 050552Z

POLADS AND THE IMS, MC, AND EVEN SHAPE. NOTING HE WAS EXPRESSING VIEW OF HIS AMBASSADOR AS DEAN, ITALIAN REP COMMENTED ON NEED TO EXAMINE JURISDICTIONAL ASPECTS OF QUESTION, TO SATISFY FRENCH REP, WHILE AT SAME TIME PROCEEDING WITH WORK ON PREVENTIVE MEASURES IN POLADS. FRENCH REP INSISTED THAT AS A PRACTICAL MATTER IT WOULD BE VERY EASY TO PASS DPC REQUESTS TO POLADS THROUGH THE NAC. CHAIRMAN SAID HE WOULD LEAVE THE SUBJECT ON THE AGENDA AND THAT POLADS WOULD RETURN TO IT AT THEIR NEXT REGULAR MEETING, FEBRUARY 15.

8. COMMENT: IT WOULD BE AN UNPRECEDENTED STEP HERE FOR A MEMBER TO LEAVE A MEETING OVER A PROCEDURAL ISSUE, BUT WE BELIEVE FRENCH REP WOULD HAVE DONE SO IF SUBSTANTIVE DISCUSSION HAD CONTINUED. WE UNDERSTAND FROM SUBSEQUENT DISCUSSIONS WITH IS MEMBERS THAT THEY AND LUNS INTEND TO CONTINUE THEIR PRESENT LINE AND DO NOT INTEND THEMSELVES TO RAISE MATTER AT PERMREPS LEVEL. SO FAR AMBASSADOR TINE ALSO APPEARS DISINCLINED TO RAISE MATTER WITH PERMREPS, WHERE OPINION WOULD LIKELY RUN AGAINST HIM AND WHERE HE COULD CERTAINLY NOT ACHIEVE A CONSENSUS TO CHANGE EXISTING PRACTICES. THERE IS SOME CHANE, HOWEVER, THAT MATTER MAY BE SURFACED BY OTHERS AT PERMREPS LEVEL SO THAT THE FRENCH COULD INDICATE NO OBJECTION TO POLADS PROCEEDING, THEREBY PROTECTING FRENCH POSITION ON A PRINCIPLE THAT WOULD NOT BE ACCEPTED BY OTHERS.

9. WE HAVE DRAWN FULLY ON REF D IN CONVERSATIONS WITH LUNS' STAFF, WHO SHARE OUR VIEWS ON THIS MATTER. AT THIS STAGE WE BELIEVE THEY SHOULD CONTINUE TO TAKE THE LEAD IN HANDLING THIS MATTER. IT WOULD STRENGTHEN THEIR HAND, HOWEVER, IF WE COULD ALSO DRAW ON REF D IN DISCUSSIONS WITH OTHER DELOFFS, SOME OF WHOM WE GATHER THINK THE FRENCH MAY HAVE A POINT IN THINKING POLADS SHOULD BE INSTRUCTED BY THE COUNCIL SINCE IT IS A COMMITTEE SUBORDINATE TO THE NAC.

CONFIDENTIAL

PAGE 03 NATO 00635 02 OF 02 050552Z

10. ACTION REQUESTED: AUTHORIZATION TO DRAW ON REF D AS APPROPRIATE IN CONVERSATIONS WITH OTHER DELS.

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Message Attributes

Automatic Decaptioning: X Capture Date: 01-Jan-1994 12:00:00 am Channel Indicators: n/a

Current Classification: UNCLASSIFIED Concepts: PFOR Control Number: n/a

Copy: SINGLE Sent Date: 04-Feb-1977 12:00:00 am Decaption Date: 01-Jan-1960 12:00:00 am

Decaption Note: Disposition Action: RELEASED Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW

Disposition Date: 22 May 2009 Disposition Event:

Disposition Event:
Disposition Reason:
Disposition Remarks:
Document Number: 1977NATO00635
Document Source: CORE

Document Unique ID: 00 Drafter: n/a Enclosure: n/a

Executive Order: RR Errors: N/A **Expiration:** Film Number: n/a Format: TEL From: NATO

Handling Restrictions: n/a

Image Path: ISecure: 1

Legacy Key: link1977/newtext/t19770270/aaaacjit.tel

Line Count: 224 Litigation Code IDs: Litigation Codes:

Litigation History: Locator: TEXT ON-LINE Message ID: 20f80fcb-c288-dd11-92da-001cc4696bcc

Office: ACTION EUR

Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a

Page Count: 5
Previous Channel Indicators: n/a Previous Classification: CONFIDENTIAL Previous Handling Restrictions: n/a

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Retention: 0

Review Action: RELEASED, APPROVED Review Content Flags: Review Date: 29-Sep-2004 12:00:00 am Review Event:

Review Exemptions: n/a **Review Media Identifier:** Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

SAS ID: 3402129 Secure: OPEN Status: NATIVE

Subject: FRENCH OBJECTIONS TO DPC TASKING NATO POLITICAL BODIES

TAGS: FR, NATO
To: SECSTATE WASHDC WASHDC

Type: TE

vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/20f80fcb-c288-dd11-92da-001cc4696bcc

Review Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009